

**MINUTES OF THE MEETING OF THE CABINET
HELD ON WEDNESDAY, 15 MARCH 2017**

COUNCILLORS

PRESENT

Doug Taylor (Leader of the Council), Achilleas Georgiou (Deputy Leader), Daniel Anderson (Cabinet Member for Environment), Yasemin Brett (Cabinet Member for Community, Arts and Culture), Alev Cazimoglu (Cabinet Member for Health and Social Care), Krystle Fonyonga (Cabinet Member for Community Safety and Public Health), Dino Lemonides (Cabinet Member for Finance and Efficiency), Ayfer Orhan (Cabinet Member for Education, Children's Services and Protection), Ahmet Oykener (Cabinet Member for Housing and Housing Regeneration) and Alan Sitkin (Cabinet Member for Economic Regeneration and Business Development)

Associate Cabinet Members (Non-Executive and Non-Voting): Bambos Charalambous (Enfield West), Vicki Pite (Enfield North), George Savva (Enfield South East)

OFFICERS:

Ian Davis (Executive Director of Regeneration & Environment), James Rolfe (Executive Director of Finance, Resources and Customer Services), Ray James (Executive Director of Health, Housing and Adult Social Care), Tony Theodoulou (Executive Director of Children's Services), Jenny Tosh (Chief Education Officer), Asmat Hussain (Assistant Director Legal & Governance Services), Jayne Middleton-Albooye (Head of Legal Services), Andrew Golder (Press and New Media Manager), Andrew Slaney (Senior Urban Designer), Neeru Kareer (Planning Policy Officer) and Andrea De Lucy (Press and New Media Officer) Jacqui Hurst (Secretary)

Also Attending: Councillor Derek Levy (Chair of the Overview and Scrutiny Committee)

1

APOLOGIES FOR ABSENCE

An apology for lateness/absence was received from Rob Leak (Chief Executive).

2

DECLARATION OF INTEREST

Councillor Ahmet Oykenar (Cabinet Member for Housing and Housing Regeneration) declared a disclosable pecuniary interest in Report Nos. 222 and 225 – Reprovision Project – Business Plan (Minute Nos. 12 and 21 below refer), due to his personal employment. Councillor Oykenar's company had been involved in the early stages of the Reprovision Project processes but this was no longer the case. Councillor Oykenar left the meeting for the discussion of both the part one and part two reports as detailed above.

3 URGENT ITEMS

NOTED, that the reports listed on the agenda had been circulated in accordance with the requirements of the Council's Constitution and the Local Authorities (Executive Arrangements) (Access to Information and Meetings) (England) Regulations 2012. These requirements state that agendas and reports should be circulated at least 5 clear working days in advance of meetings.

4 DEPUTATIONS

NOTED, that no requests for deputations had been received for presentation to this Cabinet meeting.

5 ITEMS TO BE REFERRED TO THE COUNCIL

NOTED, that there were no reports to be referred to full Council.

6 REVENUE MONITORING REPORT 2016/17: JANUARY 2017

Councillor Dino Lemonides (Cabinet Member for Finance and Efficiency) introduced the report of the Executive Director of Finance, Resources and Customer Services (No.216) setting out the Council's revenue budget monitoring position based on information to the end of January 2017.

NOTED

CABINET - 15.3.2017

1. That there had been a reduction of £0.7m in the overspend revenue outturn projection from that last reported to Cabinet in December 2016, this was a significant improvement. Cabinet Members and Executive Directors were taking determined action to address continuing areas of financial pressures, as set out in detail in the report.
2. That through mitigating action set out in the report, efforts were being made to reach as close as possible to a balanced budget at the end of the financial year. Any remaining overspend at the year-end would be met from a contribution from the council's general balances; it was intended to keep this as low as possible and to replenish in subsequent years.
3. That the monitoring report outlined the prudent financial approach of the Council and detailed the mitigating actions being taken, and the resulting improvements which had been achieved to date.

Alternative Options Considered: Not applicable to this report.

DECISION: The Cabinet agreed to note:

1. The £5.4m overspend revenue outturn projection. This position was a reduction of £0.7m from that last reported to Cabinet in December 2016.
2. That Cabinet Members would continue to work with Executive Directors to implement action plans to reduce the forecast overspend in 2016/17.
3. The mitigating actions proposed to date by Executive Directors of overspending departments as set out in Appendix A to the report.

Reason: To ensure that Members were aware of the projected budgetary position, including all major budget pressures and underspends which had contributed to the present monthly position and that were likely to affect the final outturn.

(Key decision – reference number 4369)

7

UPDATE REPORT: EDUCATION SERVICES: A NEW MODEL OF SERVICE DELIVERY

Councillor Ayfer Orhan (Cabinet Member for Education, Children's Services and Protection) introduced the report of the Chief Education Officer (No.217).

NOTED

1. That in August 2016 the Cabinet had given their approval for the Chief Education Officer to investigate alternative models of future service

delivery that would enable the council to work with all schools, whatever their status. It had been agreed that a follow up report would be presented to Cabinet setting out the options for the formal establishment of a trading company with a distinct legal entity based on the most advantageous model and structure, as set out in the report.

2. That an analysis of the ongoing financial situation, changes to government education and funding policy and increasing pressure on schools budgets was demonstrating that the establishment of a separate company would currently present too great a financial risk to the Council. It was therefore proposed that the development of the company as a separate legal entity be put on hold until there was greater clarity as a result of the new funding arrangements for Local Authorities and schools, but that the Council should continue to develop Ensen as the recognised and trusted trading brand.
3. The brand Ensen had been developed with a website and marketing plan to ensure that the Council's services were promoted and to maximise opportunities to raise income. There had already been some expressions of interest from outside of the borough.
4. That it was proposed that the new model be reviewed after one year of operating to measure its level of success and to determine the way forward. It was noted that schools valued the services provided by the Council. The pressures on the schools' budgets were recognised.

Alternative Options Considered: NOTED, the alternative options which had been considered as set out in section 4 of the report with regarding to forming a separate legal entity or cease trading altogether.

DECISION: The Cabinet agreed that

1. The development of Ensen as a separate legal trading company be put on hold until there was greater clarity of the impact of the new funding arrangements for Local Authorities and Schools. The government was currently consulting on a new funding formula for schools. It was intended that the new formula for schools would be in place by April 2018/19.
2. Teams within Education Services already trading within the Education Department portfolio of Children's Services continue to do so, under the title of Ensen, offering full cost recovery, effective traded services to schools and settings, remaining under the direction of the Assistant Director Education/Chief Education Officer.
3. Education Services continues to use the name Ensen as the umbrella term to combine all the trading elements from across the council offered to schools and settings, in order to develop a consistent marketing strategy, to continue to provide excellent services which

maximise existing income from Enfield schools and to expand the opportunities for income generation outside the borough.

Reason: NOTED, the detailed reasons for the above recommendations as set out in section 5 of the report.

(Non key)

8

ENFIELD TOWN MASTER PLAN AND A STRATEGY FOR VACANT SHOP PREMISES IN CHURCH STREET

Councillor Alan Sitkin (Cabinet Member for Economic Regeneration and Business Development) introduced the report of the Executive Director – Regeneration and Environment (No.218) setting out the work being undertaken and initiatives being explored as part of the master planning process.

NOTED

1. The plight of retailers in town centres. Since January 2016, the number of vacant shop premises in Church Street had increased to a level that was now impacting on the viability and trading of the street and negatively affecting the character and appearance of the conservation area. Options to address this situation required consideration, as set out in the report.
2. The Council was preparing a framework Master Plan for Enfield Town, which would include planning and development options for the north side of Church Street between the Market Square and Little Park Gardens. This would form the basis of consultations with affected property owners and occupiers. The report set out the work being undertaken and initiatives being explored as part of the master planning process. It was agreed that a progress report should be presented to Cabinet in approximately six months' time, as detailed in decision 3 below.

Alternative Options Considered: NOTED, the alternative options which had been considered as set out in full in section 4 of the report.

DECISION: The Cabinet agreed to

1. Approve the preparation of a development strategy for vacant shop units on Church Street, as part of the Enfield Town Framework Master Plan.
2. Support ongoing dialogue with owners and occupiers of affected properties to explore options, as set out in paragraphs 3.13 to 3.15 of

the report, in advance of any future reports to Cabinet to implement the reuse of the vacant premises, including, as a last resort, acquisition.

3. That a follow up report be presented to a future Cabinet meeting in approximately six months' time to assess and monitor the progress being made.

Reason: The National Planning Policy Framework states that “where town centres are in decline, local planning authorities should plan positively for the future and encourage economic activity” (Paragraph 23). Although the bulk of Enfield Town clearly did not fall into the category of a declining centre, this end of Church Street clearly did exhibit characteristics of a declining retail area, with long term vacancies and numbers of vacant properties continuing to increase. Although the Council was undertaking measures including enforcement in the short term, this only addresses the environmental aspects and would not in itself lead to these units becoming occupied. The options outlined in paragraph 3.13 of the report supported by an agreed strategy, would include measures for the longer-term reuse and occupation of these units.

(Key decision – reference number 4474)

9

DOMESTIC ABUSE REFUGE PROVISION - AWARD OF SERVICE CONTRACT

Councillor Alev Cazimoglu (Cabinet Member for Health and Social Care) introduced the report of the Executive Director of Health, Housing and Adult Social Care (No.219) seeking approval to agree to the contract award of domestic abuse refuge accommodation and support services.

NOTED

1. That Report No. 223 also referred as detailed in Minute No.19 below.
2. For the reasons detailed in the report, agreement was being sought to the contract award of domestic abuse refuge accommodation and support services. Members' attention was drawn to the statistics relating to the level of reported domestic abuse both nationally and locally. Enfield had the highest rate of referrals of all London Boroughs to the Multi Agency Risk Assessment Conference (MARAC), as set out in paragraph 1.3 of the report.
3. Councillor Anderson drew attention to the domestic abuse suffered by men as well, as detailed in paragraph 1.2 of the report. Councillor Anderson questioned the provision available for men and any actions being taken to support them. In response, Councillor Cazimoglu acknowledged that there was an element of unreported crimes by both

men and women. Domestic abuse suffered by both men and women was a recognised national problem. Councillor Cazimoglu undertook to investigate the statistics in Enfield in relation to male domestic abuse and provide Councillor Anderson with further information on this issue and any support provided.

4. Councillor Orhan welcomed the report and acknowledged the impact that domestic abuse had on families and children in particular. Domestic violence was the most cited risk factor in Enfield's Children Social Care risk assessment and was a leading cause of child protection proceedings and children being taken into care. It was crucial that this issue was addressed.
5. In conclusion Members requested that a review be undertaken at an appropriate time to assess the effectiveness of the services being provided, as set out in the report.

Alternative Options Considered: NOTED, that the project team had considered de-commissioning this service, however, despite the financial pressures on the Council this option had been discounted early on. If no refuge provision was funded it would result in worse outcomes for victims of domestic abuse. Furthermore given the increase in domestic abuse incidents within the borough no provision would put increased pressure on other parts of the Council. The Council had also considered re-procuring the service itself. However, jointly re-procuring the service with other London Boroughs had been beneficial, as set out in full in section 4 of the report.

DECISION: The Cabinet noted the result of the tendering exercise for the provision of refuge accommodation and, floating support services to women and their children who were fleeing from, or were at risk of, domestic abuse and, agreed the recommendation on contract award as detailed in the part two report (Report No.223, Minute No.19 below referred).

Reason: As detailed in Report No.223, Minute No.19 below referred.
(Key decision – reference number 4409)

10

HOUSING DEVELOPMENT AND ESTATE RENEWAL PROGRAMME REPORT (EDMONTON FUTURES)

Councillor Ahmet Oykenar (Cabinet Member for Housing and Housing Regeneration) introduced the report of the Executive Director – Regeneration and Environment (No. 220) updating members on the progress of the estate renewal programme.

NOTED

1. That Report No.224 also referred as detailed in Minute No.20 below.

2. That the report updated Members on the progress of the estate renewal programme, as detailed in the report. The report focused on the programme of further estate renewal schemes for 2016-2025 and to prioritise key estates.

Alternative Options Considered: NOTED, that the report gave Cabinet the option of supporting proposals to progress the key selected schemes. The estates had been carefully selected as ones offering the greatest potential and need for regeneration. During the next stage of consultation and feasibility alternative options for the estates would be considered, however these are limited, as set out in paragraph 4.2 of the report.

DECISION: The Cabinet agreed to note the report and recent project progress and agreed to approve the following:

1. The appointment of a feasibility architect and Resident Engagement consultants and other supporting consultants (for example, Structural and Highways engineers, planning consultants, landscape architects etc.).
2. The progression of work on two key named Housing Zone schemes; Upton and Raynham and Joyce and Snells. This would involve starting a comprehensive resident engagement process at Joyce and Snells estate to consider all possible regeneration options and implications for all stakeholders.
3. That project officers work with planning officers to consider the potential for an Area Action Plan to establish planning objectives.
4. That further estate regeneration feasibilities be deferred for the time being to focus on the selected named estates.

Reason: The report recommended a next phase of estate renewal schemes so that the Council could deliver: better condition housing stock; improved housing estates, retail and other facilities; contribute to meeting London Mayor and Council house building targets; increased net housing stock; the Council's responsibilities and duties to provide accommodation for those that need it and those that choose to live in Enfield; better economic and social outcomes for the borough's residents; improved energy efficiency by potentially connecting to the Lee Valley Heat Network; an estate renewal programme that could be delivered on an overall cost neutral basis that was affordable to the Council, particularly over the next five years.

(Key decision – reference number 4272)

NOTED, that this item had been deferred for future consideration.

12

REPROVISION PROJECT - BUSINESS PLAN

Councillor Ahmet Oykenar (Cabinet Member for Housing and Housing Regeneration) left the meeting for the discussion of the following item, Minute No.2 above refers.

Councillor Alev Cazimoglu (Cabinet Member for Health and Social Care) introduced the report of the Executive Director of Health, Housing and Adult Social Care and Executive Director of Finance, Resources and Customer Services (No.222).

NOTED

1. That Report No.225 also referred as detailed in Minute No.21 below.
2. That in January 2017, Cabinet had received a report on the Reprovision Project, as set out in paragraph 1.1 of the report; the updated business plan was now presented for approval having undergone the necessary due diligence (paragraph 1.2 of the report referred).
3. That the building works for the new scheme had been completed in January 2017 and the Council was now undertaking the final fit-out stage.
4. That the Independence and Well-being Enfield Ltd. ("the Company") had commenced trading in September 2016, as detailed in the report.
5. The staff transfer and recruitment arrangements, as set out in the report and outlined at the meeting.

Alternative Options Considered: NOTED, the following alternative options which had been considered:

- The Council had undertaken a number of procurements in relation to the provision project and these had not brought forward proposals which had been acceptable to the Council.
- If no additional action was taken the new 70 bed care home would remain vacant and the Council would not be able to decommission the two currently owned local authority residential homes (Coppice Wood Lodge and Bridge House). These two homes fall below the current Care Quality Commission minimum requirements for residential based accommodation. The Council had a duty to ensure adequate affordable and good quality residential and nursing home care for local residents.

- Expanding the scope of the Company Management Agreement to include provision for the company to deliver the service at the Home would enable the Council to activate its contingency arrangement to deliver services in a new facility.

DECISION: The Cabinet agreed to

1. Note the contents of the part two report (Report No.225, Minute No.21 below refers).
2. Activate the Council's contingency arrangements, which were to expand the role of the Company by extending the scope of the management agreement to include the operation of a dual registered 70 bed care home, so that it could also undertake service delivery at the Home.
3. As shareholder, note and approve the company Articles of Association.
4. Delegate to the Executive Director of Health, Housing and Adult Social Care, in consultation with the Executive Director of Finance, Resources and Customer Services, the negotiation of the terms and the signing of the service, and management agreement between the Company and the Council.

Reason: Building works for the new scheme had been completed by late January 2017. Approval of the recommendation contained within the report meant that the mobilisation plans, (to transition residents from Coppice Wood Lodge and Bridge House to the new care home), would be able to take place in a timely and effective manner. This would also reduce any risks associated with leaving a new building empty for any prolonged period of time. Section 5 of the report, set out the full and detailed reasons for the recommendations.

(Key decision – reference number 4309)

13

ISSUES ARISING FROM THE OVERVIEW AND SCRUTINY COMMITTEE

NOTED, that there were no items to be considered at this meeting.

14

CABINET AGENDA PLANNING - FUTURE ITEMS

NOTED, the provisional list of items scheduled for future Cabinet meetings.

15

MINUTES

AGREED, that the minutes of the previous meeting of the Cabinet held on 8 February 2017 be confirmed and signed by the Chair as a correct record.

16

ENFIELD STRATEGIC PARTNERSHIP UPDATE

NOTED, that there were no written updates to be received at this meeting.

17

DATE OF NEXT MEETING

NOTED, that the next Cabinet meeting was scheduled to take place on Wednesday 26 April 2017.

18

EXCLUSION OF THE PRESS AND PUBLIC

RESOLVED, in accordance with Section 100(A) of the Local Government Act 1972 to exclude the press and public from the meeting for the items listed on part 2 of the agenda on the grounds that they involve the likely disclosure of exempt information as defined in Paragraph 3 (information relating to the financial or business affairs of any particular person (including the authority holding that information) of Part 1 of Schedule 12A to the Act (as amended by the Local Government (Access to Information) (Variation) Order 2006).

Councillor Taylor varied the order of the agenda and considered Report No.225 – Reprovision Project – Business Plan at this point in the meeting. The minutes follow the order of the published agenda (Minute No.21 below refers). Councillor Oykenner was absent from the meeting for the consideration of the report and returned to the meeting for the consideration of the remaining part two items.

19

DOMESTIC ABUSE REFUGE PROVISION - AWARD OF SERVICE CONTRACT

Councillor Alev Cazimoglu (Cabinet Member for Health and Social Care) introduced the report of the Executive Director of Health, Housing and Adult Social Care (No.223) providing a detailed overview of the tenders received, the evaluation process and, the financial considerations.

NOTED

1. That Report No.219 also referred, as detailed in Minute No.9 above.
2. The recommended award of contract and commissioning of an additional floating support service, as detailed in the recommendations of the report and reflected in the decisions below.
3. That overall the proposals would deliver additional hours of support and result in savings to the Council, as set out in the report.

Alternative Options Considered: As detailed in Report No.219, Minute No.9 above referred.

DECISION: The Cabinet agreed to note the contents of the part two report in making the decisions set out in the recommendations of the part one report (Report No.219, Minute No.9 above referred) and to approve:

1. The award of the contract as set out in recommendation 2.2 of the report.
2. The decision to commission a Floating Support Service, as set out in recommendation 2.3 of the report.

Reason: NOTED that the reasons for the recommendations were set out in section 5 of the report.

(Key decision – reference number 4409)

20

HOUSING DEVELOPMENT AND ESTATE RENEWAL PROGRAMME REPORT (EDMONTON FUTURES)

Councillor Ahmet Oykenar (Cabinet Member for Housing and Housing Regeneration) introduced the report of the Executive Director of Regeneration and Environment (No.224).

NOTED

1. That Report No.220 also referred as detailed in Minute No.10 above.
2. The information set out in the part two report in support of the recommendations detailed in the part one report.

Alternative Options Considered: As detailed in Report No.220, Minute No.10 above refers.

Reason: As detailed in Report No.220, Minute No.10 above refers.

(Key decision – reference number 4272)

21

REPROVISION PROJECT - BUSINESS PLAN

Councillor Ahmet Oykenar (Cabinet Member for Housing and Housing Regeneration) was not present for the discussion of this item, Minute No.2 above refers.

Councillor Alev Cazimoglu (Cabinet Member for Health and Social Care) introduced the report of the Executive Director of Health, Housing and Adult Social Care (No.225).

NOTED

1. That Report No.222 also referred as detailed in Minute No.12 above.
2. That the report provided the financial details underpinning the recommendation to agree to amend the business plan of Independence and Well-Being Enfield Ltd to include the operation of the newly built dual registered care home (Bridgewood House). The Council had received specialist external financial and legal input to assure itself about the robustness and appropriateness of the business case. The detail was reflected in the business plan and as well as supporting this decision would provide a basis for ongoing oversight and review of associated risks.
3. That building works for the new scheme had been completed in January 2017.
4. Members were pleased to note the high specification of the new building and Councillor Sitkin in particular praised the inclusion of solar panels on the roof of the building.
5. In response to questions raised, clarification was provided on the anticipated timescales for moving the first residents into the new facility. It was important to ensure that this was undertaken in a timely and sensitive manner.

Alternative Options Considered: As detailed in Report No.222, Minute No. 12 above referred.

DECISION: The Cabinet agreed to

1. Note the contents of the part two report in making the decisions set out in the recommendations of the part one report (Report No.222, Minute No.12 above referred).

2. Note and approve the updated Business Plan to include management of the new dual registered 70 bed care home.

Reason: As detailed in Report No.222, Minute No. 12 above referred.
(Key decision – reference number 4309)

22

SMALL HOUSING SITES UPDATE

NOTED, that this item had been deferred for future consideration.